



Portugal: Macroeconomic and financial outlook

CaixaBank Research
2021

www.caixabankresearch.com

SPAIN: MACROECONOMIC AND FINANCIAL OUTLOOK is a publication by CaixaBank Research that contains information and opinions from sources considered to be reliable. This document is for informative purposes only and CaixaBank is not liable in any way for any use made thereof. The opinions and estimates are those of the CaixaBank Research and are liable to change without prior notice.
© CaixaBank S.A., 2021

Prepared with information available by 1st June 2021.

Activity

- ▶ The Q1 21 contraction (-3,3% qoq; -5,4% yoy) mechanically triggered a downward revision to our 2021 GDP forecasts. But indicators are already signaling a strong pick up in activity, which is expected to be more sustained in the coming quarters. This leads us to improve our forecasts for the coming quarters, raising our projections for end-2022 activity levels.
- ▶ **Currently, the wave of infections is controlled, below the Government threshold of 120 cases per 100k inhabitants**, the occupation of the national health service is low and the level of mobility restrictions is now very reduced.
- ▶ **Most updated indicators suggest a strong rebound of activity in Q2**, and the growth path is seen to consolidate going forward. The vaccination plan is progressing and its speed is expected to accelerate in the coming months. Up to May 20th, 34% of population has already received, at least, the 1st doses and immunization. Up to 70% of people vaccinated is expected to be achieved in the Summer.
- ▶ **Risks for our growth scenario are now biased upwards. The positive risks are more apparent for 2022 and 2023** as economic policies should remain supportive and the Recovery and Resilience Plan will start to produce some benefits in the form of increased investment, more resilience and a boost in potential growth.

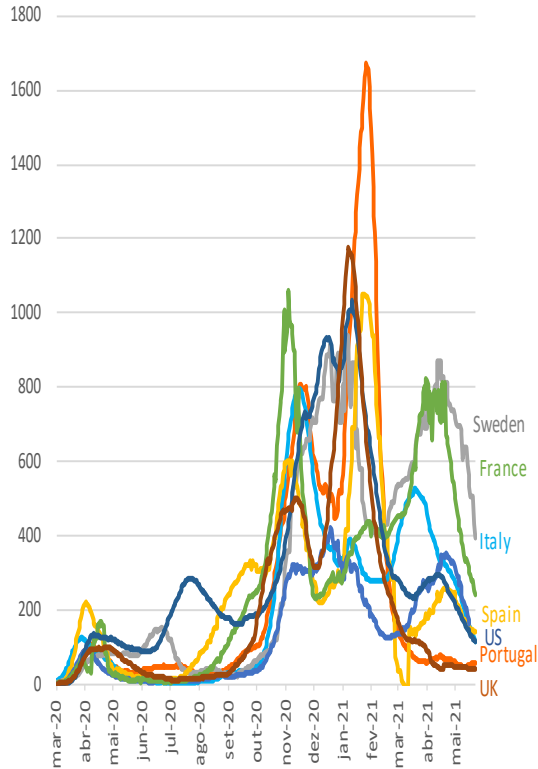
Banking sector

- ▶ **The Portuguese banking system had a strong financial position prior to the crisis and will contribute to the recovery.** Credit quality improved significantly last years, but will constitute a major challenge, specially when debt moratoria expire and guaranteed loans start maturing. NPLs continue to decline and banks are building reserves to face future losses, with NPL coverage ratios at ~55%. Liquidity and solvency ratios have also been improving.

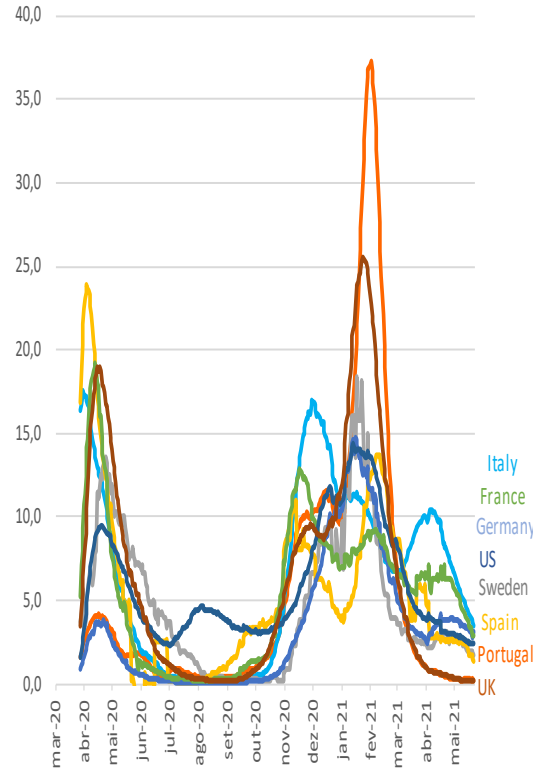
Policy

- ▶ **Portugal exited the state of emergency in May** and entered in the calamity state, a less stringent situation, implying less constrains to full mobility whereas eventual restrictions might be imposed regionally. Frontiers with European countries were opened, schools are opened at all levels, restaurants and retail activities are opened subject to some timetable constraints, etc.
- ▶ **The policy response is offering a significant support to the economy** with a portfolio of direct measures, tax deferrals and public guarantees. Furlough schemes (which have been extended until end-2021) are proving very effective in cushioning the shock.
- ▶ **The Government funding needs are well covered**, helped by ECB purchases (expected to cover around 75% of financing needs in 2021), plenty of liquidity available and low interest rates. Public debt stands at 133.6% of GDP (30 pp is in ECB's balance-sheet).
- ▶ In 2020, the overall fiscal balance ended the year at -5.7% of GDP, lower than the -7.3% forecasted by the Government. For 2021, the need to prolong some measures or implement new ones should continue to pressure the public accounts. The uncertainty about the epidemic and economic situation, the possible execution of guarantees related to the credit lines and the financial situation of state-owned enterprises could add additional pressure on public accounts going forward. However, there is some room to accommodate potential slippage as public debt increased comparatively less in 2020 than in other European peers.

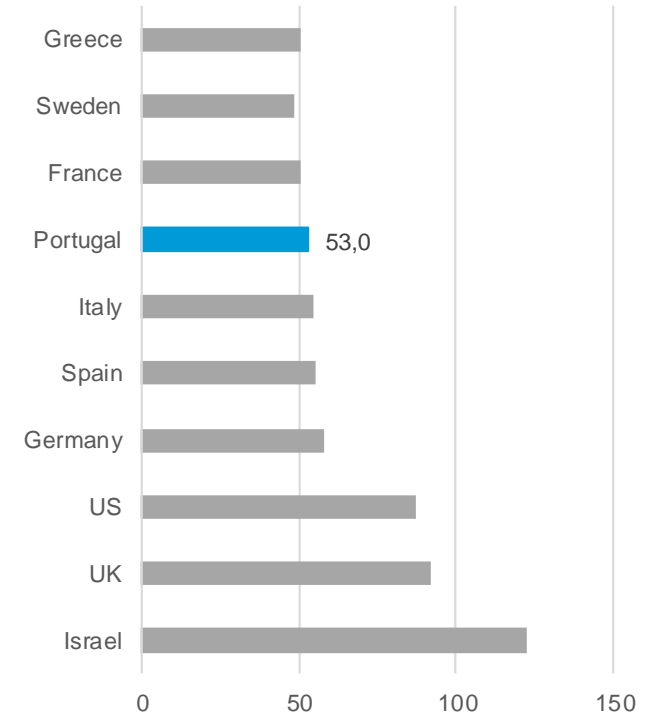
Covid-19 infections per 100,000 inhabitants
14-day moving average



Mortality per 100,000 inhabitants
14-day moving average



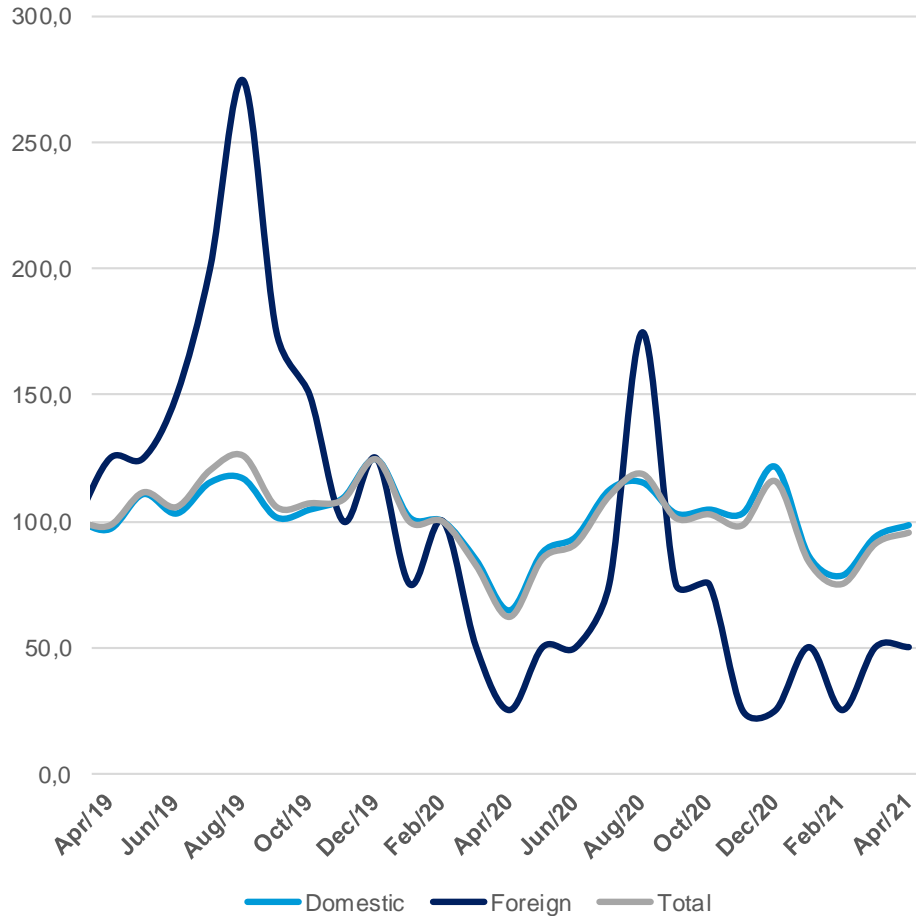
Total vaccinations per 100 inhabitants
May 20th



- ▶ 14-day cumulative incidence has stagnated, and is below the high-risk threshold of 120 cases per 100k set by the Government. On May 27th Portugal reached 59 cases per 100k inhabitants.
- ▶ The last phase of the lockdown (almost full reopening) began on May 1st. More progresses on the reopening is dependent on the evolution of the pandemic situation, with two tracking metrics adopted to determine the level of the pandemic risk: 14-day MA incidence of new cases per 100k inhabitants (it should be below 120) and Rt (degree of contagion and should be below 1).
- ▶ Vaccination's speed is improving a lot. Up to August 8th is expected that 70% population over 30 years is vaccinated with at least 1 dose.

Card activity (Electronic payments + Cash operations)

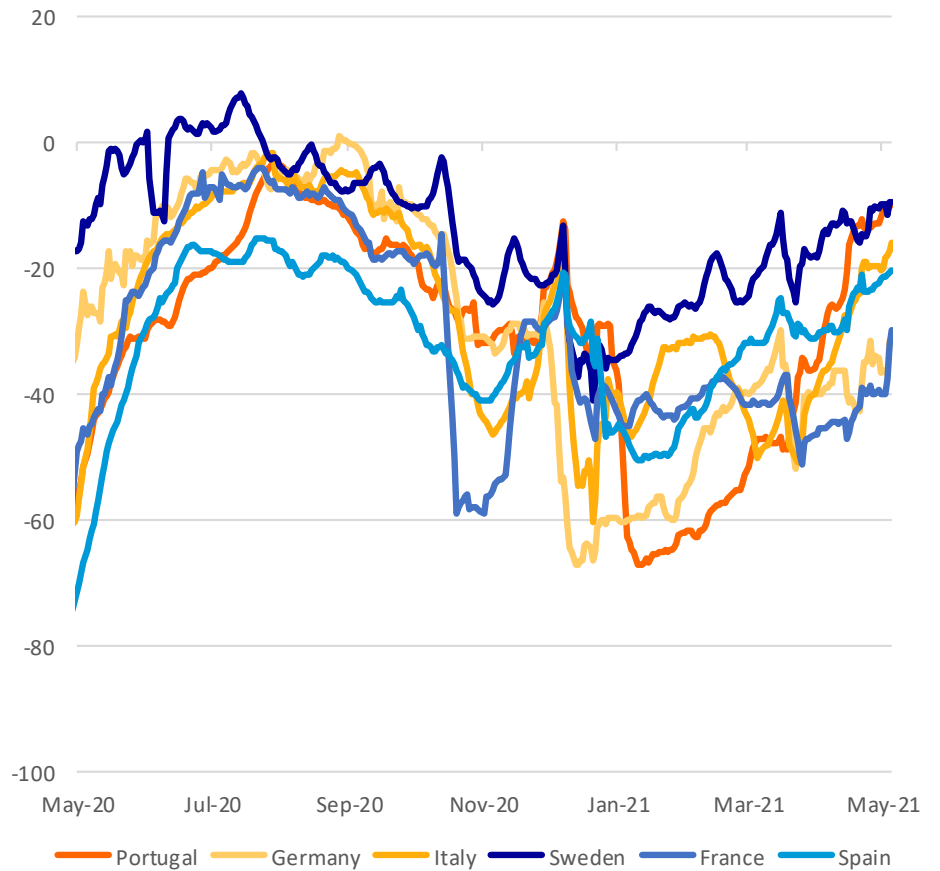
Mar 2019=100



Source: SIBS Analytics.

Population mobility: visits to retail and recreation

Deviation from base level (%), 7-day moving average



Source: Google Mobility Reports.

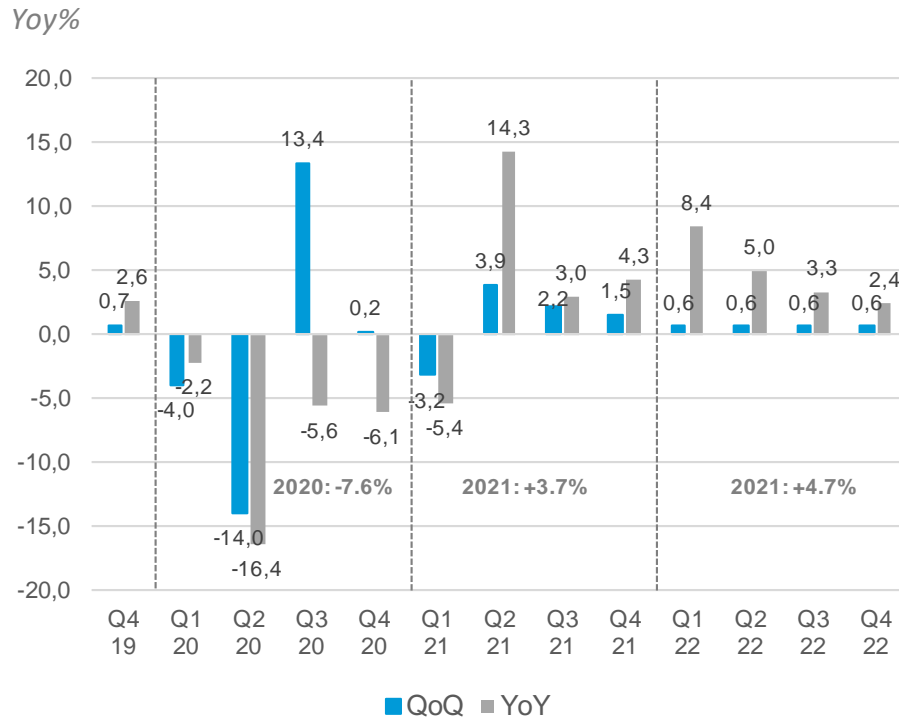
- ▶ Mobility is rapidly improving, in line with the ease of lockdown measures; it is also increasing in other European countries, boding well for Portuguese goods exports.
- ▶ Card data in April improved, approaching the Mar-2019 levels and signaling consumption rebound; easing of restrictive measures was a key factor for this.

Year-on-year change (%)	Daily Economic activity indicator	Credit cards	Cement	New registrations of passenger cars	Electricity consumption	Industrial production	Retail sales	Unemployment	Number of tourists	Exports of goods
2019	-	6,5	15,1	-0,6	-0,2	-2,2	4,3	-6,1	7,9	3,5
2020	-7,7	-9,5	10,9	-30,2	-3,5	-6,9	-3,3	5,4	-61,3	-10,2
Q1 2020	-2,0	-0,5	5,5	-19,2	0,7	-1,4	2,3	-1,8	-18,2	-2,8
Q2 2020	-17,8	-24,3	14,3	-24,6	-11,8	-24,2	-12,5	-4,3	-91,3	-30,3
Q3 2020	-5,7	-6,2	11,8	-9,0	-0,7	-0,6	-1,0	21,2	-52,9	-3,0
Q4 2020	-5,3	-6,8	12,0	-20,0	-2,3	-2,1	-2,0	6,4	-68,2	-3,4
Q1 2021	-3,6	-11,3	10,2	-23,2	-1,6	-1,3	-7,5	2,5	-78,7	6,0
January	-6,8	-15,9	-2,6	-30,5	-1,7	-6,1	-9,9	-0,7	-78,8	-9,8
February	-6,7	-24,6	2,4	-59,0	-0,9	-2,8	-14,2	3,4	-87,1	2,8
March	-4,8	-8,7	39,6	-48,9	-3,7	-2,0	-4,5	0,0	-85,0	12,2
April	-0,1	-2,9	28,8	-29,8	-5,9		0,3	0,0	-80,3	
May	1,5			-26,6						

Note: After March 2021 (inclusive), the comparisons are made with the respective month in 2019.

Q1 2021 as average of monthly yoy changes

GDP scenario



Source: BPI Research, from BoP data.

Analyst's Forecasts

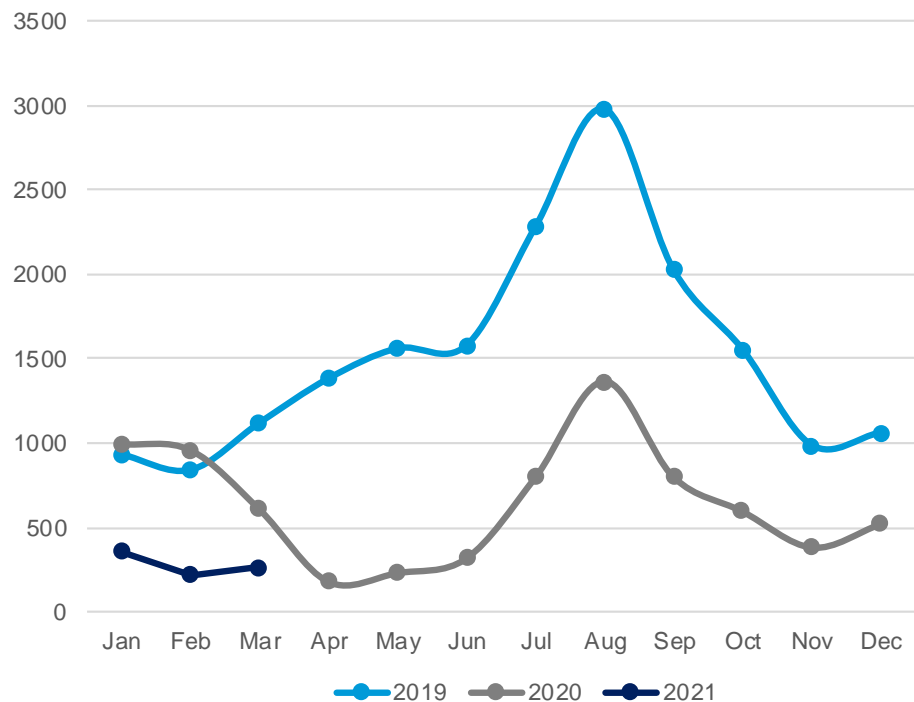
GDP (Δ %)	2020	2021	2022	Acum. 20-21	Acum. 20-22
Commerzbank (april)	-7.6	4.7	5.7	-3.3	2.3
Citigroup (april)	-7.6	2.8	6.7	-5.0	1.4
Banco de Portugal (march)	-7.6	3.9	5.2	-4.0	1.0
Comissão Europeia (may)	-7.6	3.9	5.1	-4.0	0.9
Governo (april)	-7.6	4.0	4.9	-3.9	0.8
FMI (april)	-7.6	3.9	4.8	-4.0	0.6
OCDE (may)	-7.6	3.7	4.9	-4.2	0.5
Focus Economics (may)	-7.6	3.8	4.7	-4.1	0.4
BPI Research (may)	-7.6	3.7	4.7	-4.2	0.3
EIU (february)	-7.6	4.3	4	-3.6	0.2
Fitch Ratings (may)	-7.6	3.5	4.5	-4.4	-0.1
Bank of America Merrill Lynch (may)	-7.6	3.4	4.4	-4.5	-0.3
Unicredit (may)	-7.6	2.7	4.4	-5.1	-0.9
Católica (april)	-7.6	1.0	4.5	-6.7	-2.5

Central Scenario

- ▶ The Q1 21 contraction (-3.3% qoq; -5.4% yoy) mechanically triggered a downward revision to our 2021 GDP forecasts. But indicators are already signaling a strong pick up in activity, which is expected to be more sustained in the coming quarters. This leads us to improve our forecasts for the coming quarters, raising our projections for end-2022 activity levels.
- ▶ Latest developments: controlled health situation (new cases (last 14 days): 59/100 thousand inhabitants vs 127 in Europe; deaths: 0.2 / 100 thousand inhabitants, vs 3.2 in Europe). Progressive reduction of restrictions – opening hours of retail, shopping's, etc almost normalized; restaurants with some capacity restrictions; early closing of bars (10 pm); improvement on confidence and activity indicators across all the sectors, including consumer confidence. Strong evolution of prospects for investment, with cement sales and imports of machinery already above 2019 levels. The external sector is also progressing quite favourably as exports in 1Q 2021 were ~3% higher than in the same quarter 2019.
- ▶ Uncertainty is still high, but upside risks seem stronger and specially linked to the effectiveness of faster vaccination, to the tourism season 2021 and, on the middle run, to the efficacy and capacity to implement and execute the European funds and reforms.

Expenditure of international tourists

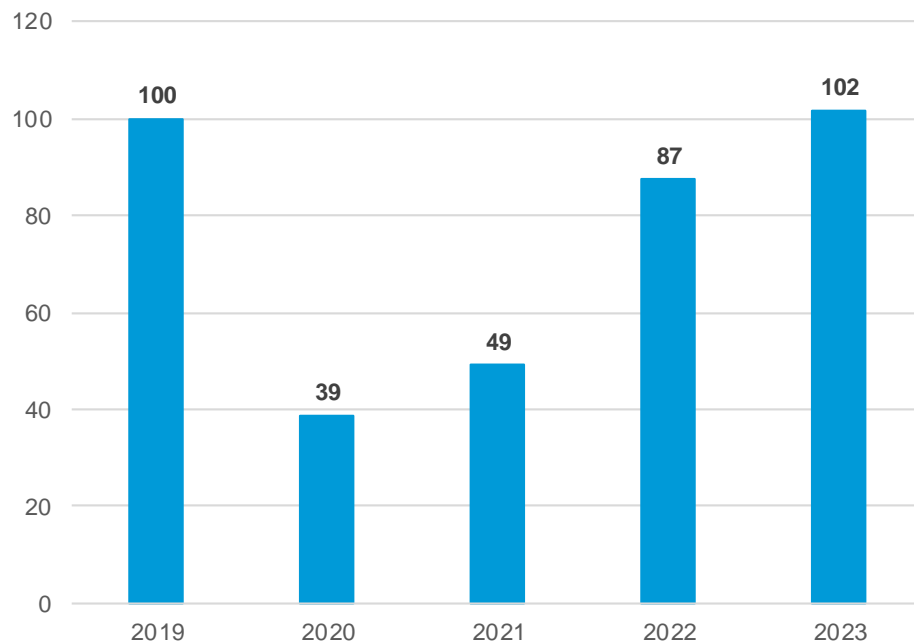
€ million



Source: INE and BPI Research forecasts..

Tourism GDP forecasts

Index (2019 = 100)

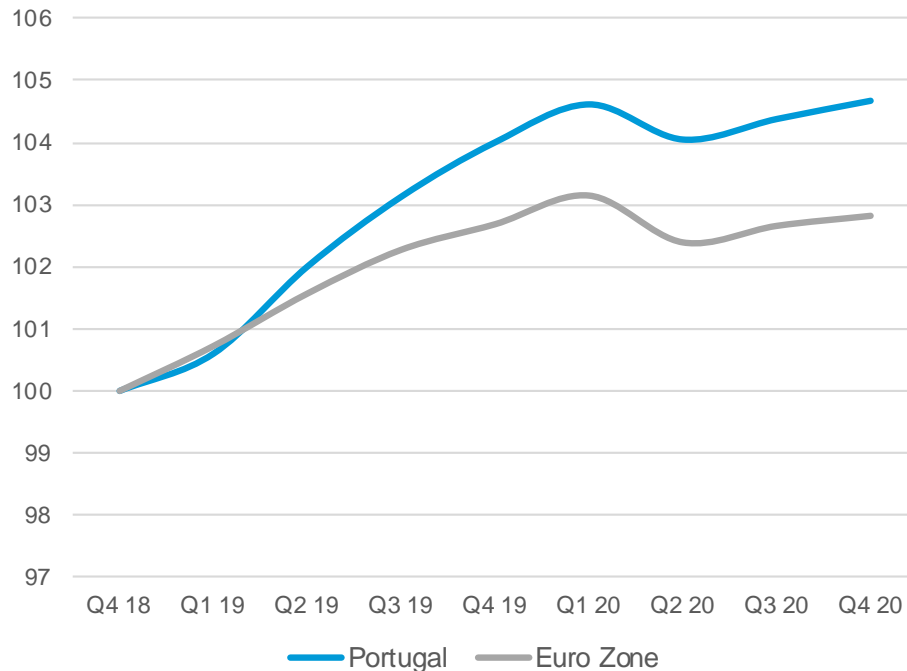


Source: INE and BPI Research forecasts.

- ▶ **Tourism has been severely hit by the pandemic.** In 2020, the weight of tourism in GDP fell to 6.3% (11.8% in 2019) and it is estimated that for the rate of change, in volume, on GDP (-7.6%), the reduction in tourism activity contributed around ⅓ of the total (-5.8 p.p.). In Q1 2021, tourism activity remained curbed, due to the third wave of the pandemic and strict lockdown measures to contain the contagion, including frontier closure. We expect the situation to start improving in the quarters ahead. Recent developments on the vaccination process and the inclusion of Portugal as a safe destination by British authorities, opposite to the rest of Europe, are the main drivers for tourism. We expect average growth of 27% in 2021 vs 2020, in line with Government forecasts. Even so, tourism activity will reach less than half the levels in 2019.
- ▶ **Tourism** is expected to reach pre-pandemic values by 2023, in line also with forecast by the World Tourism Organization.
- ▶ **The Portuguese tourism industry is the 12th most competitive in the world.** Hence, its recovery should be quick once vaccination process is completed. However, the revival is subject to strong uncertainty as confidence is one of the main constraints.

Families disposable income per capita

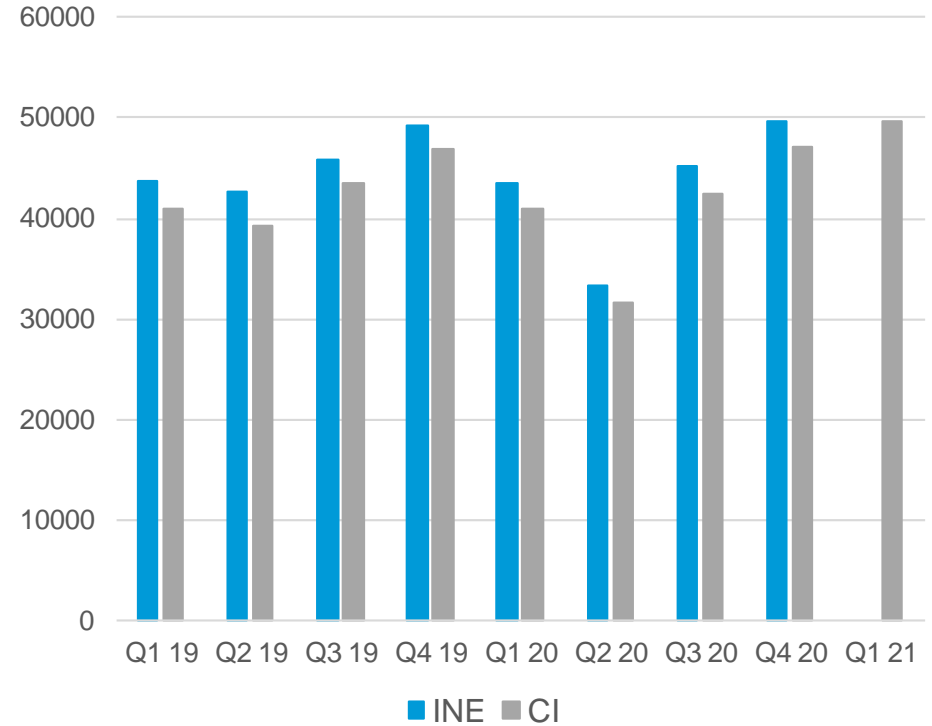
Index (Q4 18=100)



Source: Eurostat

Housing Transactions

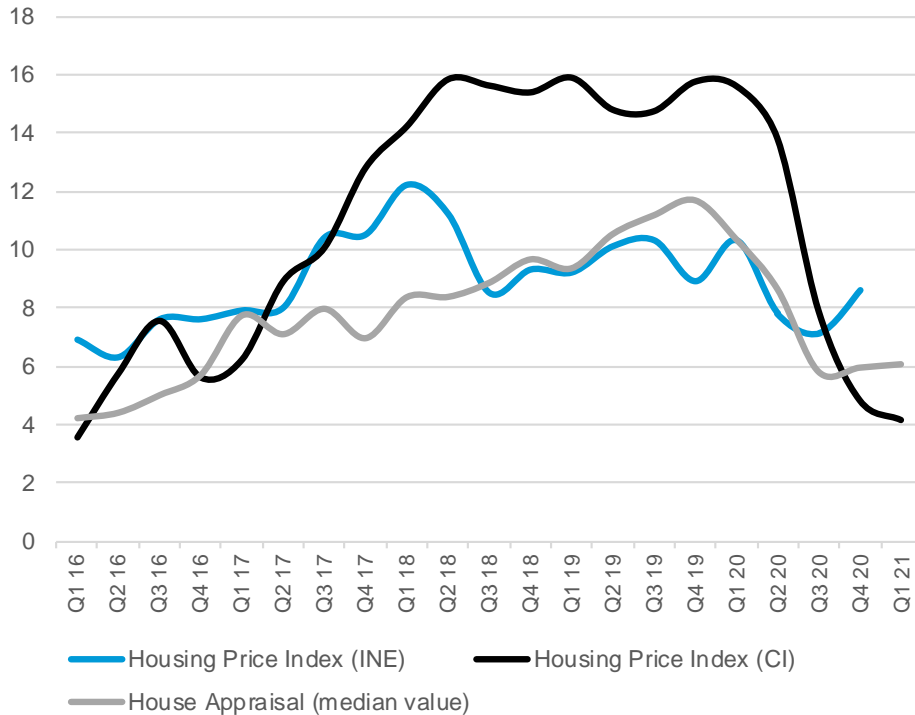
Units



Source: INE and Confidencial Imobiliário.

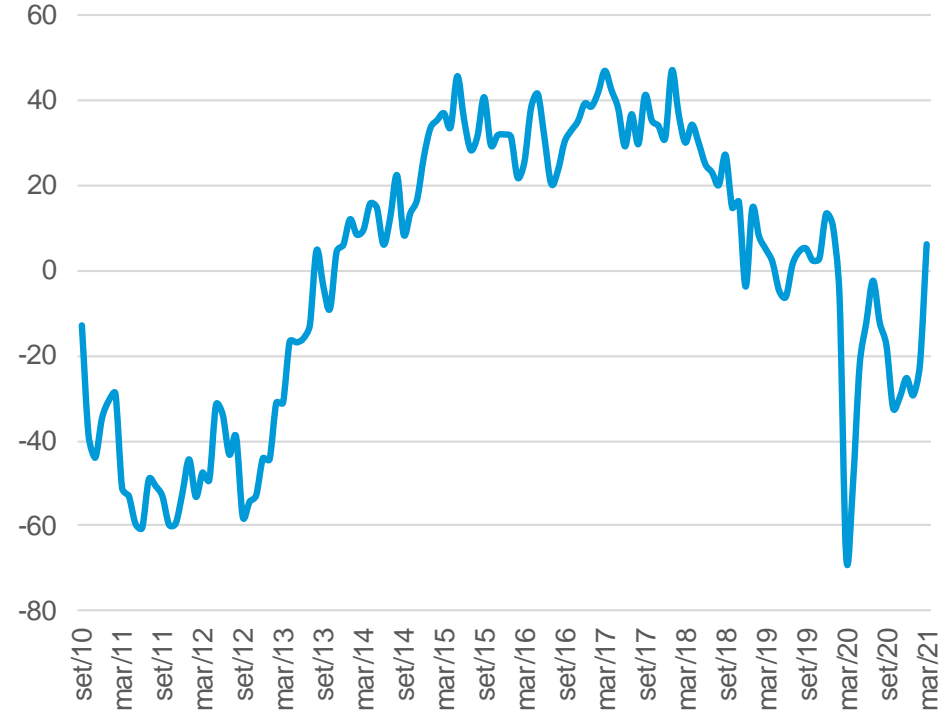
- ▶ **Households' disposable income per capita has remained relatively steady in 2020.** Measures such as the lay-off regime, moratoria on credits and tax deferrals helped families to preserve a large share of their income. These measures have been one of the major supports for the housing market internally.
- ▶ **According to Confidencial Imobiliário, residential house market continues resilient with prices advancing 3% yoy in April and transactions rising 5.1% qoq and 21% yoy in Q1. Since November, prices have been increasing 0.6%, on average monthly basis.**
- ▶ In 2021, housing sales should remain contained, reflecting the persistence of some degree of uncertainty, leading people to delay investment decisions. However, several factors support and cushion this market, avoiding abrupt corrections: among them, the postponement of the end of Golden Visa regime in Lisbon and Porto for the end of 2021; the very supportive financial framework, with ultra-low interest rates and lack of investment alternatives. Within this favorable framework, we see the pace of housing prices slowing from 8.4% in 2020 to 2.3% in 2021.

Housing prices Year on year (%)



Source: BPI Research from INE and Confidencial Imobiliário.

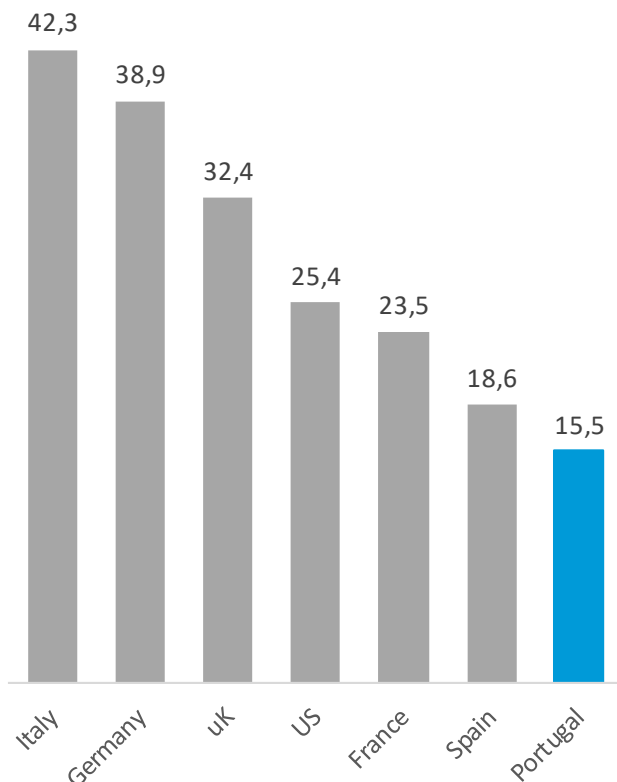
Real Estate confidence indicator points



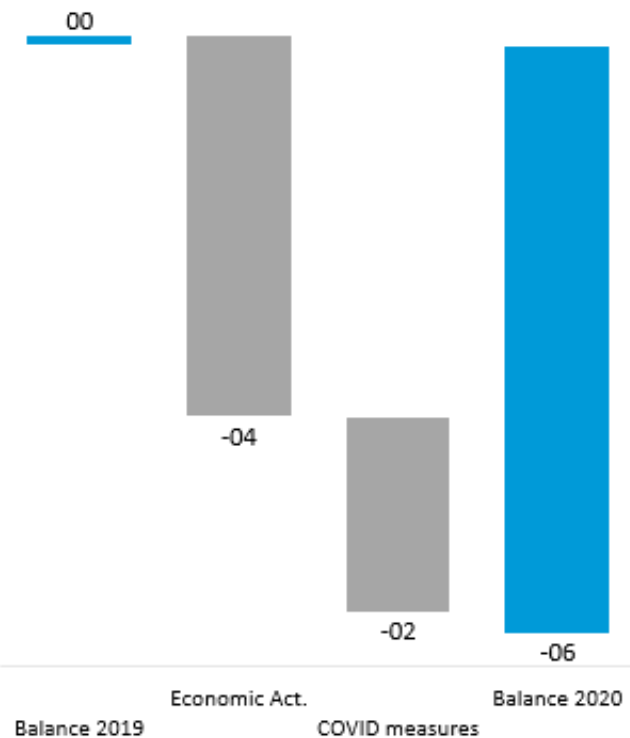
Source: BPI Research Confidencial Imobiliário.

- ▶ **The housing sector experienced a slowdown in 2020**, with prices decelerating to 8.4% and sales decreasing 5.3%. This behaviour is explained by the restrictions imposed in the country to contain the spread of the virus.
- ▶ The median value of the housing appraisals increased to 1,185/m² in March, a 6.8% yoy increase and a monthly increase of 0.9%.
- ▶ In 2021, the slowdown path is expected to continue. In fact, the end of the moratorium regime in September 2021 (currently affects circa 15% of the total housing credit) will likely increase the financial constraints of the Portuguese families and unemployment is expected to increase. Thus, a decline on prices is a possibility, but only marginally and on very short period of time.

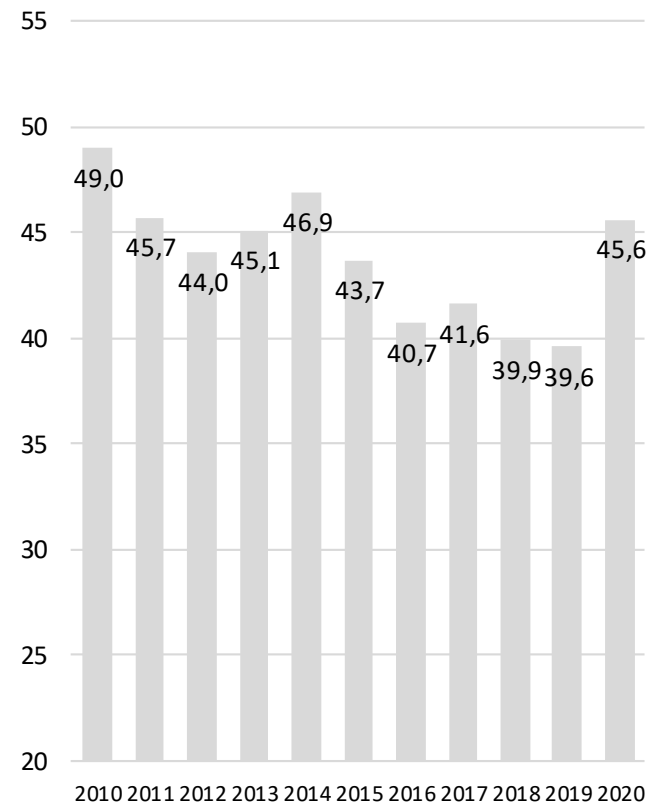
Measures to support the economy (Covid) (% GDP)



Fiscal balance: from 2019 to 2020 (% GDP)



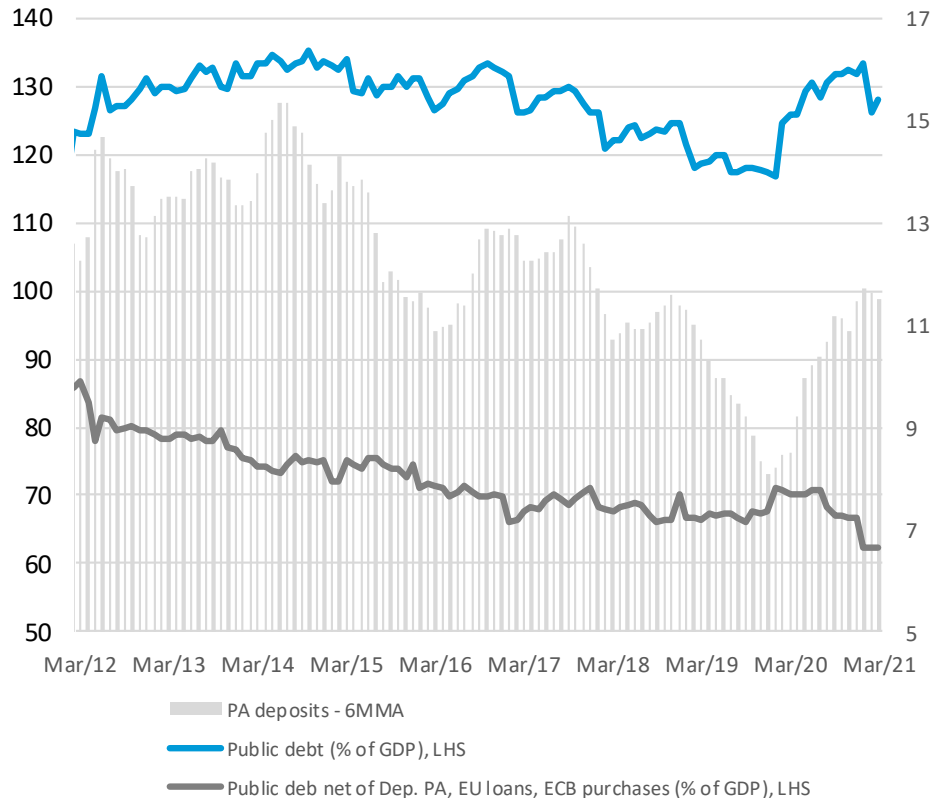
Primary expenditure (% GDP)



- ▶ **The fiscal effort to support companies, households and the health system was lower in Portugal than in other countries**, especially in comparison to those more reliant on tourism (like Spain). If we exclude measures like moratoriums and credit lines, the impact of COVID measures was around 2% of GDP in 2020.
- ▶ **Overall fiscal balance ended 2020 at -5.7% of GDP** (accrual basis), lower than the Government official target (-7.3%). This behavior is explained by a lower than expected decline of revenues (lower than expected GDP contraction and impact on labour market) and a low expenditure execution. Part of the increase in expenditure was due to the COVID support measures, such as the simplified layoff or health-related expenditure (these measures, both from revenue and expenditure side, represented 1.9% of GDP, around 3,700 million euros).

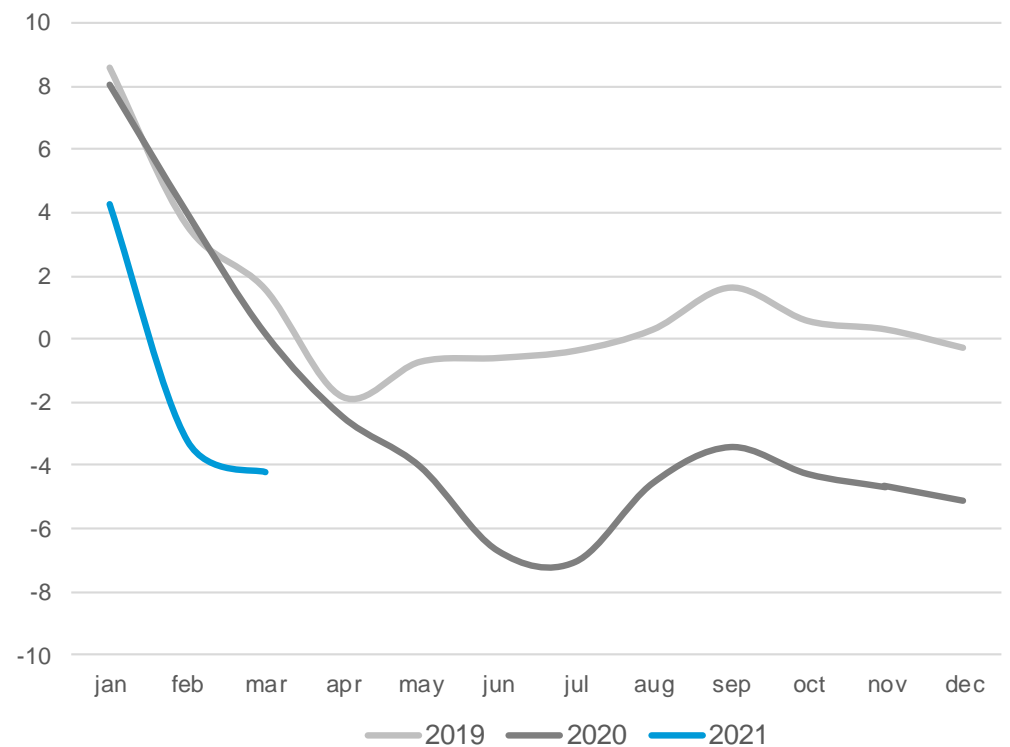
Public debt

(% GDP)



Public net borrowing needs (-) or capacity (+)

(% GDP)



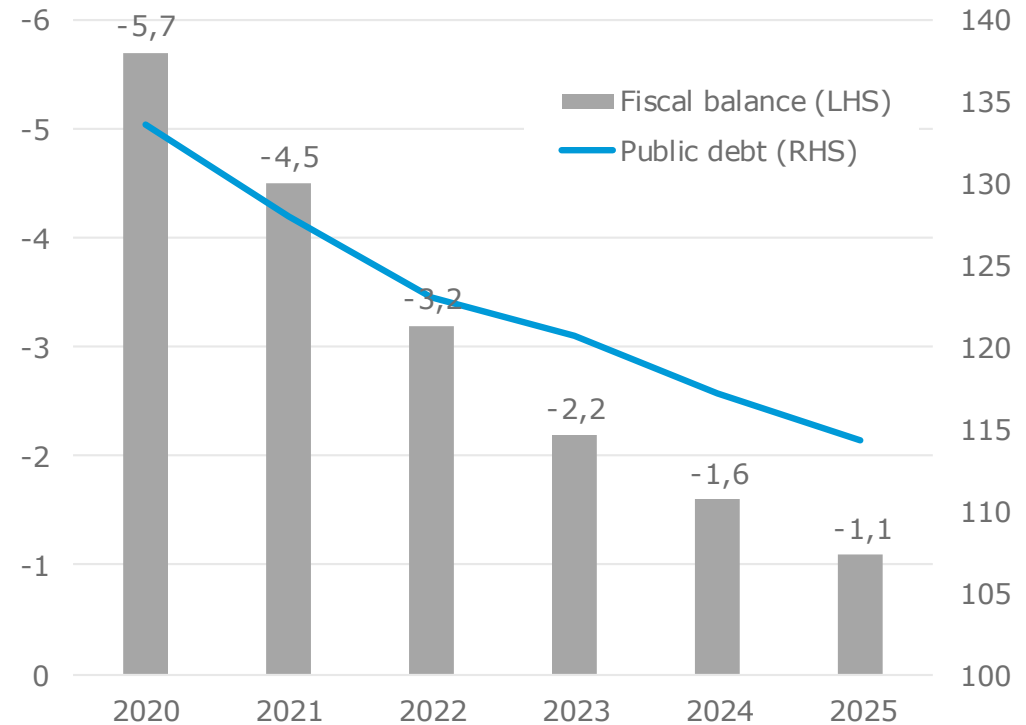
Note: cash basis. Source: BPI Research, based on DGO figures.

- ▶ **The Government funding needs are well covered**, helped by ECB purchases (expected to cover around 75% of financing needs in 2021), plenty of liquidity available and low interest rates. The 2021 Government's forecast point to a 4.5% fiscal deficit and a revenues from the NGEU of around 700 m€ (lower than 10% of total). 18% of total debt are EU loans linked to the Economic and Financial Assistance Program. Excluding deposits, EU loans and ECB purchases, public debt stood at ~62% in March 2021.
- ▶ The budget execution in the first three months of 2021 reflects the impact of the new lockdown on economic activity and public accounts; **overall fiscal balance stood at -4.2% of GDP until March. COVID measures have reached 3.6% of GDP until March.**

Macroeconomic scenario inscribed in the Stability Program 2021-2025

	SGP 2021-2025						BPI	
	2020	2021	2022	2023	2024	2025	Cum. 2020-25	Cum. 2020-25
GDP (real, %)	-7.6	4.0	4.9	2.8	2.4	2.2	8.4	5.0
Inflation rate (%)	-0.1	0.8	0.9	1.1	1.3	1.4	5.5	6.7
Unemployment rate (%)	6.8	7.3	6.7	6.4	6.0	5.8	-1.0	-0.3
Employment (yoy %)	-1.7	0.2	1.1	0.8	0.8	0.8	2.0	0.6
Current account (% GDP)	-1.1	0.0	0.6	0.4	0.1	0.0	1.1	1.1

Overall fiscal balance and public debt ratio (% GDP)



- ▶ **The Government revised downwards the GDP growth in 2021, due to the impact of new lockdown period at the beginning of this year.** However, the official scenario assumes that GDP reaches pre-COVID levels in 2022, slightly more optimistic than our expectations (beg 2023).
- ▶ Considering the **impact of the lockdown period on economic activity and public accounts, the Executive revised slightly upwards the forecast for public deficit, to -4.5%** of GDP, from -4.3% in State Budget 2021. According to the official scenario, the fiscal deficit will be lower than 3% in 2023, probably the year when the European rules will be again in place.
- ▶ **Public debt will be below 2019 level only in 2025**, according to the Government's forecasts. Sustained pace of economic growth and low financing costs will be key for the achievement of these goals.

- **Main measures**

- **Direct fiscal measures**

- **Allowance of 100% of the remuneration** in case of prophylactic isolation (14 days).
- **For self-employed without dependent workers**, financial support was provided if the turnover fell more than 40%; **for those with dependent workers**, the financial support was provided only if they applied for the layoff regime – minimum wage held.
- **Extraordinary financial incentive** to support the normalization of the company’s activity.
- **Financial support from Social Security to pay remuneration** in cases of assistance to children under 12 years old.
- **Simplified layoff**

- **Deferrals**

- **Mortgage and consumer credit moratoria** for families directly or indirectly affected by the pandemic.
- **Exceptional and temporary scheme for the payment of housing** rent for families that have been affected by a cut in their monthly income.
- **Deferral of the payment of contributions by workers.**
- **For companies:** flexibility in the payment of tax obligations and reduction of social contributions; exceptional and temporary regime for the payment of non-housing rent.

- **Credit guarantees and capital injections**

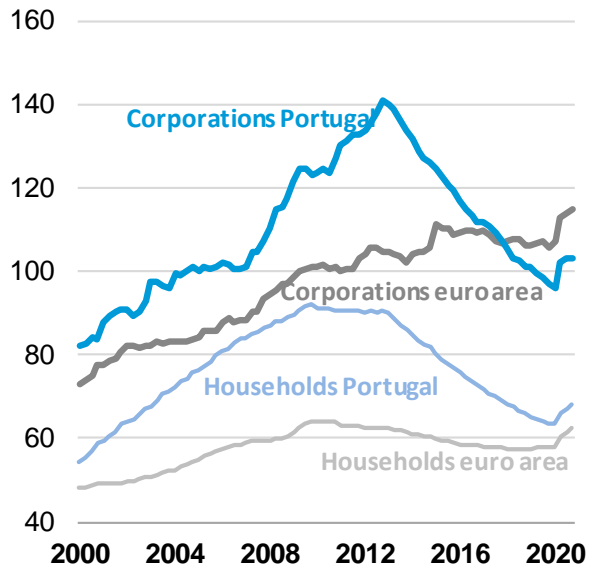
- **Credit lines available to all sectors, especially for the most affected. The most recent lines:**
 - **Apoiar.PT:** 750 million euros (non-repayable - grants) if jobs are kept during the period of the support, for micro and SME.
 - **Exporting firms:** 1,050 million with state guarantee; 20% of this line may be converted in non-repayable funds, if jobs are maintained.
 - **Cash reserve for the micro and small firms:** 750 million euros
 - **Large companies most affected sectors:** 750 million euros
 - **Extension of Turismo de Portugal microcredit to small companies:** 100 million euros
 - **Credit lines reopened:** 400 million euros

Components and investments

<ul style="list-style-type: none"> • Total (8.2% of GDP 2020): <p>Grants: 13,944 M€ (6.9% of GDP) Loans: 2,699 M€ (1.3% of GDP)</p>	<p>Direct to corporates: 5,000 M€ (30% of total)</p> <ul style="list-style-type: none"> • Innovation: 1,364 M€ • Industry decarbonisation: 715 M€ • Human Resources qualification: 630 M€ • Digital transition: Business 4.0: 650 M€ • Capitalization measures, Banco de Fomento: 1,550 M€ • Bio-economy: 145 M€ 	
<ul style="list-style-type: none"> • Resilience 11,125 M€ 	<ul style="list-style-type: none"> • National Health Service (1,383 M€) • Housing (2,733 M€) • Social area (833 M €) • Culture (243 M€) • Corporates capitalization and innovation (2,914 M€ M€) 	<ul style="list-style-type: none"> • Qualifications and skills (1,324 M€) • Infrastructures (690 M€) • Forest (615 M€) • Water sector (390 M €)
<ul style="list-style-type: none"> • Climate transition 3,059 M€ 	<ul style="list-style-type: none"> • Sea (242 M€) • Sustainable mobility (967 M€) • Industry de-carbonization (715 M€) 	<ul style="list-style-type: none"> • Sustainable bio economy (145 M€) • Energy efficiency in buildings (610 M€) • Hydrogen and Renewables (370 M€)
<ul style="list-style-type: none"> • Digital transition 2,460 M€ 	<ul style="list-style-type: none"> • Digital school (559 M€) • Industry 4.0 (650 M€) • Efficiency of Public Finances (578 M€) • Justice, economy, business environment (267 M€) • Public administration quality (406 M€) 	

Gross private debt

% of GDP, non consolidated debt.



Source: Eurostat

Private domestic credit (outstanding)

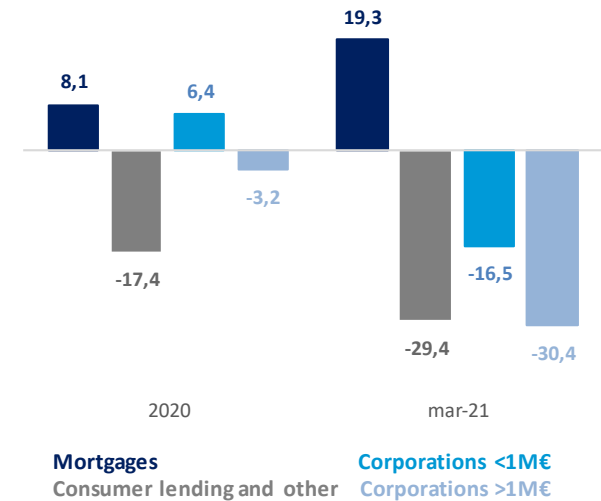
Year on year (%)

	Dec 2020 % yoy	Mar-2021 % yoy	2021 (For.) % yoy
Total Credit*	4.6%	5.1%	3.9%
Households	1.4%	1.8%	0.0%
Housing mortgages	2.1%	3.0%	1.6%
Other purposes	-1.2%	0.4%	0.5%
Consumer lending	-0.3%	-1.5%	0.5%
Non-financial corporations	10.5%	11.1%	7.6%

Source: Bank of Portugal

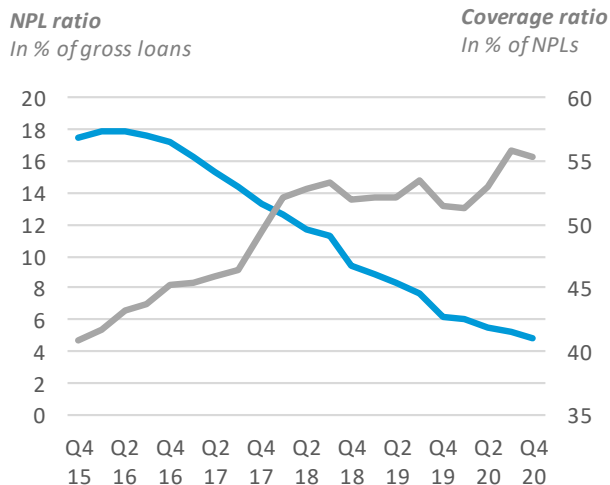
New lending activity by sector

Accumulated in the year, year on year (%)



- ▶ **Corporate debt levels** remain below euro area averages despite the recent pick-up in credit outstanding. Household debt has increased more modestly reflecting expanding mortgage lending, as well as the effect of moratoria. We expect the deleveraging trend to return after the COVID crisis.
- ▶ In both cases – corporates and families – the increase of the indebtedness ratios are mainly explained by the contraction of the nominal GDP (-5.6%) and effects from moratoria that covered more than 20% of the stock of credit (a temporary effect). New lending to the private sector contracted 0.3% in 2020, mainly due to the decline of new lending for consumption, while new mortgage credit showed significant resilience. New credit to NFC rose by 0.5%
- ▶ **In March, new lending slumped for both families and corporates.** Higher uncertainty related with the 3rd wave of infections and the adoption of a more cautious stance by both banks and economic agents may explain the credit decline at the beginning of 2021. Data for families suggest that this trend may change in the months ahead, as mortgage credit increased almost 20% when considering the first quarter of 2021, year-on-year.

NPLs and coverage ratios



Moratoria
Feb21: 15.8% of loans to households; 33% of loans to NFC

Cost of risk¹
0.5% in 2019
1% in Q4 2020

Note (1): flow of impairments to credit as a percentage of total gross. Source: Bank of Portugal

Banks' profitability

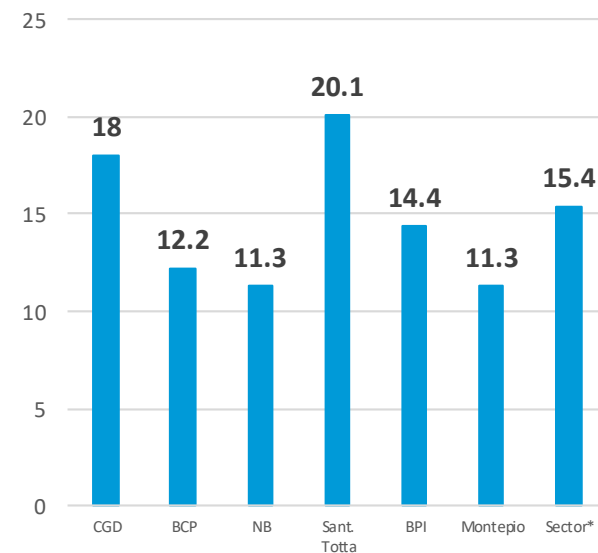
In % of average total assets (Q1 21; trailing 12M)

	BPI	BCP	San Totta	CGD	NB*	Montepio
Net interest income	1.2%	1.3%	1.3%	0.7%	1.4%	1.2%
Net fees	0.7%	0.8%	0.7%	0.5%	0.7%	0.6%
Gains on financial assets	0.1%	0.2%	1.0%	0.2%	0.0%	-0.1%
Other net profits	-0.1%	0.0%	-0.1%	-0.1%	-0.1%	0.0%
Gross income	1.9%	2.4%	2.9%	1.4%	2.1%	1.8%
Operating expenses	-1.2%	-1.0%	-1.0%	-0.9%	-1.3%	-1.4%
Operational result	0.7%	1.4%	1.9%	0.5%	0.8%	0.4%
Impairment losses, taxes and others	-0.2%	-0.9%	-1.7%	-0.3%	-0.5%	-0.8%
Profit	0.6%	0.5%	0.2%	0.2%	0.3%	-0.3%
ROTE¹	4.7%	4.0%	2.9%	4.2%	ns	nd

¹average 4 quarters; for BCP and CGD data available is for ROE
* Q4 2020

Banks' solvency

In % (Q1 21)



Source: Banks publications, BoP

* 2020

- ▶ **NPL trend continues to improve.** In Q4 2020, the NPL ratio fell to 4.9%, -1.3 p.p. than in Q4 2019; also the stock of NPLs declined in Q4, probably helped by moratoria schemes. This trend will probably reverse as debt moratoria expire (September 2021) and companies and households start facing normal repayments of guaranteed loans.
- ▶ **Covid adds even more pressure to banking profitability and the need to further consolidation:**
 - Interest rates are now expected to remain lower for longer.
 - After a temporary pick-up in loan demand, businesses and households are expected to focus on balance sheet repair.
 - The cost of risk has risen. Banks have already booked a significant amount of provisions in the first half of 2020.
- ▶ **The capital position of Portuguese banks provides buffers to weather the COVID19 shock.**

% , yoy	2013	2014	2015	2016	2017	2018	2019	2020	Forecasts	
									2021	2022
GDP	-0.9	0.8	1.8	2.0	3.5	2.8	2.5	-7.6	3.7	4.7
Private Consumption	-1.0	2.4	2.0	2.6	2.1	2.9	2.6	-5.9	1.9	3.6
Public Consumption	-2.0	-0.5	0.8	0.8	0.2	0.6	0.7	0.4	3.5	0.5
Gross Fixed Capital Formation (GFCF)	-4.8	2.3	5.9	2.5	11.5	6.2	5.4	-1.9	3.9	7.9
Exports	7.2	4.3	6.2	4.4	8.4	4.1	3.5	-18.6	12.2	8.4
Imports	4.7	8.1	8.1	5.0	8.1	5.0	4.7	-12.0	8.8	6.2
Unemployment rate	16.2	13.9	12.4	11.1	8.9	7.0	6.5	7.0	7.8	7.5
CPI (average)	0.3	-0.3	0.5	0.6	1.4	1.0	0.3	0.0	0.9	1.3
External current account balance (% GDP)	1.6	0.2	0.2	1.2	1.3	0.6	0.4	-1.2	-0.5	0.0
General Government Balance (% GDP)	-5.1	-7.4	-4.4	-1.9	-3.0	-0.3	0.1	-5.7	-4.9	-3.1
General government debt (% GDP)	131.4	132.9	131.2	131.5	126.1	121.5	116.8	133.6	133.0	128.4
Risk premium (PT-Bund) (average)	464	252	189	307	269	138	98	89	52	51

Notes: All GDP figures are based on ESA-2010 methodology.

Source: BPI Research.